

### HOUSES OF PARLIAMENT OUTREACH SERVICE



# Understanding and Influencing Parliament

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www.parliament.uk

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## Session objectives

By the end of this session, you will have a greater understanding of:

- Parliament's work and role
- The work of the MPs and Members of the Lords
- Parliamentary Select Committees, Debates and Questions
- The work of the House of Commons Library and Parliamentary Office of Science and Technology
- Submitting evidence

#### **Exercise**

#### In your groups, complete the quiz:

- circle or tick the answers you think are correct
- don't worry if you don't know the answers
  - have a guess!



## **What is Parliament?**

#### **House of Commons**



**House of Lords** 



**The Monarch** 



## What does Parliament do?



Scrutinises the work of the Government

Makes and passes laws (legislation)





Enables the Government to set taxes

Ī		A		
	(L)	Abortion Act 1967 (Amendment) Bill [HL]	13.06.2014	
	©	Affordable Homes Bill	03.07.2014	
	©	Amenity Land (Adoption by Local Authorities) Bill	16.07.2014	F
	(L)	Arbitration and Mediation Services (Equality) Bill [HL]	12.06.2014	F
	©	Armed Forces (Prevention of Discrimination) Bill	08.07.2014	V F H
	(L)	Armed Forces (Service Complaints and Financial Assistance) Bill [HL]	16.07.2014	h ii
	(L)	Armed Forces Deployment (Royal Prerogative) Bill [HL]	11.06.2014	F
	(L)	Assisted Dying Bill [HL]	21.07.2014	ď
	©	Asylum (Time Limit) Bill	08.07.2014	F
		В		F
	©	Bat Habitats Regulation Bill	08.07.2014	7
	(L)	BBC (Trustee Election and Licence Fee) Bill [HL]	13.06.2014	t F
	©	BBC Privatisation Bill	08.07.2014	h t
	©	Benefit Entitlement (Restriction) Bill	08.07.2014	F
	©	British Bill of Rights and Withdrawal from the European Convention on Human Rights Bill	08.07.2014	
	©	Buckinghamshire County Council (Filming on Highways) Bill	23.07.2014	F
		С		t
	(L)	Chancel Repairs Bill [HL]	17.07.2014	н
	©	Child Benefit Entitlement (Disqualification of Non-UK EU Nationals) Bill	23.07.2014	ii H
	©	Childcare Payments Bill	15.07.2014	i
	(L)	Cohabitation Rights Bill [HL]	10.06.2014	
	(L)	Consumer Rights Bill	02.07.2014	
	AND DESCRIPTION OF THE PERSON NAMED IN COLUMN 1			

(L) Bill currently in the House of Lords



Bill granted Royal Assent

#### Related information

#### Public Bill workshops

Want to learn more about engaging with Parliament's scrutiny of legislation? The Houses of Parliament's Outreach Service holds free regular workshops open to anyone interested in engaging with Public Bills.

#### Progress of Public Bills this session

The Progress of Public Bills list includes the dates of all stages of public bills laid before Parliament this session.

#### Private Members' Bills ballot

The Private Members' Bills ballot is held on the second sitting Thursday of a Parliamentary session. The 20 successful MPs are given priority in presenting a Bill of their choice and putting it down for second reading on one of the Private Members' Bills Fridays.

#### Guide to the passage of a Bill

Find out what happens at each stage of a Public Bill's journey through Parliament with the Passage of a Bill guide.

#### Human rights

Do you have expertise or a special interest in human rights? The Joint Committee on Human Rights scrutinises the human rights implications of Government Bills.

## The House of Commons

The democratically elected chamber of Parliament

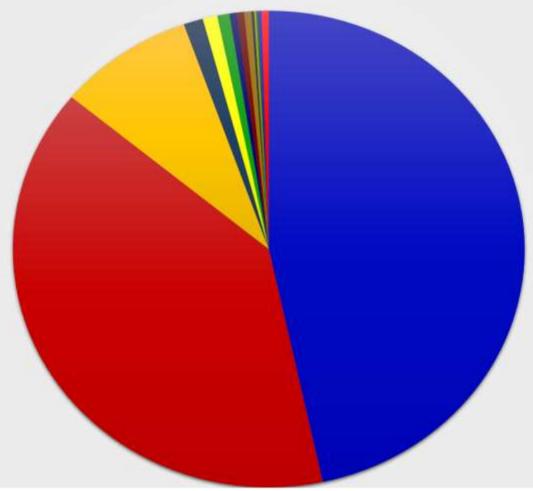
There are currently650 MPs





All MPs are elected every 5 years





Conservative	303
Labour	257
Liberal Democrat	56
Democratic Unionist	8
Scottish National	6
Sinn Fein	5
Independent	3
Plaid Cymru	3
Social Democratic &	
Labour Party	3
UKIP	2
Alliance	1
Green	1
Respect	1
Speaker	1
Total number of seats	650

Current working Government Majority = 75

The House of Commons



## **Parliament** (Westminster)





- Commons, Lords, Monarch
- Holds Government to account
- Passes laws
- Enables taxation
- Represents public
- Raises key issues

## **Government** (Whitehall)





- Chosen by the Prime Minister
- Runs Government departments and public
- Accountable to Parliament
- Some MPs and some Lords

## The House of Lords

- The second Chamber, also known as the revising House
- No party, or combination of parties has an overall majority in the House of Lords
- There are also many Cross-Benchers in the Lords, who are independent of party
- There are currently 794 eligible members:
  - 676 are Life Peers
  - 92 are Hereditary Peers
  - 26 are C of E Bishops



## **The House of Lords**



### **Parliamentary activities**



**All Party Parliamentary Groups** 

**Early Day Motions** 

**Debates** 

**Select Committees** 

**Questions** 



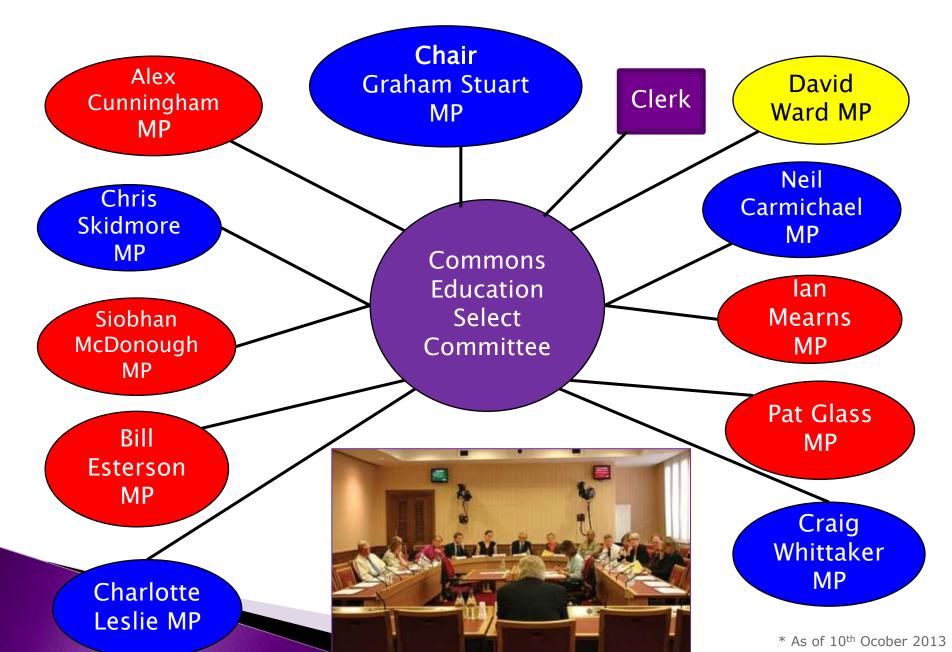
#### **Select Committees**

- Check and report on areas ranging from the work of government departments to economic affairs.
- A key way Parliament holds Government to account
- Enables Parliament to examine key issues in great detail – more than debates or questions

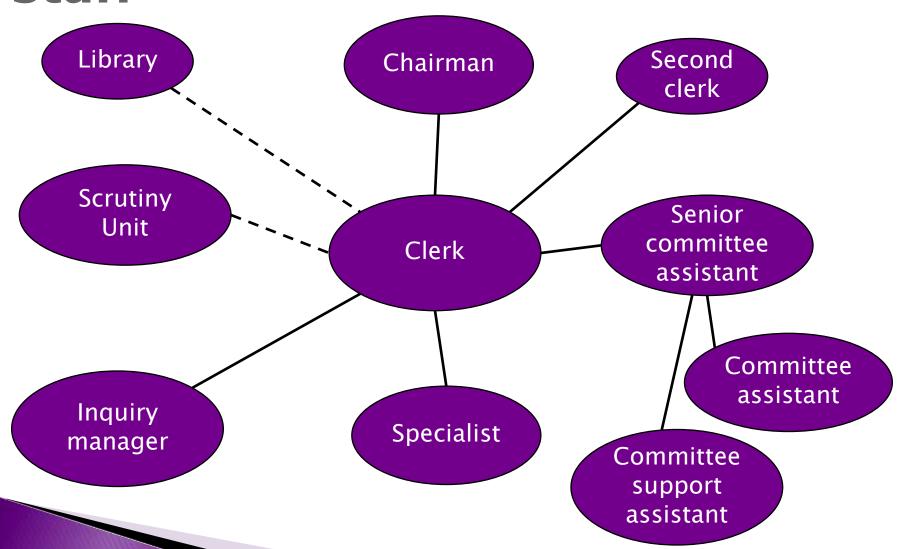
PUBLIC MATTERS, ETC

- Scrutiny is improved by huge range of available expertise
- Independent minded

#### **Commons select committees: Education Committee**



## **Commons select committees: staff**



#### **House of Lords select committees**

- Examine issues rather than the work of specific departments
- Investigate specialist subjects which take advantage of the experience of members of the Lords
- Five main Lords select committees:
  - European Union Select Committee
  - Science and Technology Select Committee
  - Communications Select Committee
  - Constitution Select Committee
  - Economic Affairs Select Committees



## Stages of an inquiry

- Inquiry announced
- Call for evidence
- 3. Written evidence deadline
- 4. Oral evidence sessions
- 5. Report preparation
- 6. Publication of report
- 7. Government response



#### **Exercise**

#### Look at the evidence submission.

- 1. What is good about it?
- 2. How do you think it could be improved?
- 3. How have those who submitted it considered their audience?

#### **Submitting research to a Select Committee**

- Use the terms of reference: you need to tailor your research to the specific inquiry
- Answer the questions posed in the Call for Evidence
- State clearly who the submission is from "Written evidence submitted by xxxxxxx"
- Begin with a short, executive summary in bullet form
- Have numbered paragraphs
- Any factual information you have to offer from which the committee might be able to draw conclusions, or which could be put to other witnesses for their reactions
- Any recommendations for action by the Government or others which you would like the committee to consider
- Write for an intelligent non-specialist: be relevant and concise

### **Impact of Select Committees**

#### Direct impact

- Difficult to measure
- ▶ 40% of recommendations to Government accepted either partially or fully. ("Selective Influence: The Policy Impact of Select Committees" research published in 2011 by Constitution Unit at UCL)

#### Indirect impact

- Influence on policy debates
- Highlighting issues which the Government might not have considered
- Offering expert independent advice
- Exposing wrongful acts or inconsistencies in Government policy
- Causing the Government to act in anticipation of a select committee inquiry
- Participation by the chair and other Committee members in conferences, think tanks, media appearances

#### Commons Select Committee inquiries

- Criminal Cases Review Commission | Justice Committee | Deadline: Friday 5 December 2014
- 2015 accountability hearing with the General Medical Council | Health Committee | Deadline: Friday 5 December 2014
- DFID's Annual Report and Accounts 2013-14 | International Development Committee | Deadline: Monday 8 December 2014
- Benefit sanctions policy beyond the Oakley review | Work and Pensions Committee | Deadline: Friday 12 December 2014
- 2015 accountability hearing with the Nursing and Midwifery Council | Health Committee | Deadline: Friday 12 December 2014
- End of life care | Health Committee | Deadline: Monday 15 December 2014
- Fuelling the debate: ECC Committee successes and future challenges | Energy and Climate Change Committee | Deadline: Monday 15 December 2014
- The impact of physical activity and diet on health | Health Committee | Deadline: Wednesday 17 December 2014
- Consultation on "A new Magna Carta?" | Political and Constitutional Reform Committee | Deadline: Thursday 1 January 2015
- Proposals on voter engagement | Political and Constitutional Reform Committee | Deadline: Friday 9 January 2015
- Work of the Communities and Local Government Committee | Communities and Local Government Committee | Deadline: Monday 12 January 2015
- Department for International Development's work in Nepal | International Development Committee | Deadline: Monday 12 January 2015
- Independent Commission on Aid Impact Annual Report 2013-14 | International Development Committee | Deadline: Open-ended
- E-petitions | Procedure Committee | Deadline: Open-ended
- Administrative scheme for "on-the-runs" | Northern Ireland Affairs Committee | Deadline: Open-ended
- The Legacy Report Parliament 2010-15 | Science and Technology Committee | Deadline: Open-ended

#### **Guidance on written submissions**

If you are considering sending a written submission please read the following quidelines:

- Guidance on written submissions for House of Commons select committee inquiries
- Guidance on written submissions for House of Commons Public Bill Committees
- Guide for witnesses giving written or oral evidence to a select committee (♣ PDF 2.46 MB) ♣

#### **Committee Bulletin**

#### House of Lords Committee Bulletin

The House of Lords Committee Office publishes a daily bulletin detailing current inquiries, upcoming meetings, published reports and contact information.

■ House of Lords Committee Bulletin (► PDF 328 KB) -

## POST, House of Commons and House of Lords Libraries

- Provide specialist impartial information and briefing service for MPs, Peers, their staff, committees and staff of the Houses
- Produce wide range of briefing material
- Available online at <u>www.parliament.uk</u> under research publications

## **POST: What do MPs think?**

- "We have a language of our own ... We are a busy lot and so the more that we can get information which is easily digestible in a language we understand and usable in a language we can present, then yes."
- "I don't think we are short of information ... the quality of information is obviously an issue. The trouble is whenever anybody answers yes to that sort of question, what they finish up with is about ten times as much information, but not necessarily ten times as much understanding, so I don't want to trigger a great flood of scientific stuff. (MP 27)"



### How else can MPs raise issues?

#### **Parliamentary Questions**

Written or oral questions - asked by MPs and Lords, directed at the Government

#### **Debates**

- Adjournment debates
- Westminster Hall debates
- Questions for Short Debate

#### **Early Day Motions**

 a published statement allowing MPs to show their opinion on a specific subject

## **All Party Parliamentary Groups**

- informal cross-party groups on many different subjects, e.g.
  - Italy
  - Cuba
  - football
  - asthma
  - cider
  - ovarian cancer
  - cheese



APPGs are a useful way to identify MPs/Lords
 with an interest in a certain issue

## **Briefing Parliamentarians**

- Keep it brief
- Clear language for an intelligent non specialist
- Be objective let facts and research speak for themselves
- Who are you and why are you contacting them?
- ▶ What is the issue and why is it relevant now?
- What is the impact/ who will it affect?
- What do you want to happen?

## Where can I get information?

- www.parliament.uk
- Twitter @UKParliament @UKParlOutreach
- Commons Information Office
  020 7219 4272 <a href="mailto:hcinfo@parliament.uk">hcinfo@parliament.uk</a>
- Lords Information Office
  020 7219 3107 <a href="mailto:hlinfo@parliament.uk">hlinfo@parliament.uk</a>
- Parliament's Outreach Service
  020 7219 1650 parliamentaryoutreach@parliament.uk